

IN THE UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF NORTH CAROLINA  
WESTERN DIVISION

CIVIL ACTION NO. 5:15-cv-665-FL

CHARLES FRAILS, )  
 )  
Plaintiff, )  
 )  
vs. )  
 )  
DENNIS LYON RILEY, III, in his )  
individual capacity, and ERIC M. )  
VIGEANT, in his individual capacity, )  
 )  
Defendants. )

**CONSENT PROTECTIVE ORDER**

Plaintiff Charles Frails (“Plaintiff”), Defendant Dennis Lyon Riley, III (“Defendant Riley”) and Defendant Eric M. Vigeant (“Defendant Vigeant”) (Plaintiff, Defendant Riley and Defendant Vigeant collectively referred to as the “Parties”) have jointly moved the Court pursuant to Local Rule 7.1, Rule 26(c) of the Federal Rules of Civil Procedure, N.C. Gen. Stat. § 160A-168, and the Case Management Order (DE # 20), for entry of a Consent Protective Order to expedite the flow of discovery materials; facilitate the prompt resolution of discovery disputes, as well as disputes concerning confidentiality; facilitate the City of Raleigh’s production of certain privileged materials that have been requested via subpoena *duces tecum*; protect certain materials designated as confidential (“Confidential Materials”); and ensure that protection is afforded only to material so designated.

In that regard, Plaintiff has in discovery and via a subpoena *duces tecum* served on the City of Raleigh, requested copies of investigative materials held by the City of Raleigh Police Department (“RPD”) concerning a traffic stop initiated on the night of April 2, 2014, which is the subject of this lawsuit. Plaintiff has also sought Police reports relating to other strip searches

conducted by the Defendants. These materials are subject to the privilege afforded police investigative techniques and investigative information and are not public records. These records also implicate the privacy rights of persons who are not parties to this action. The Parties agree that the materials are potentially relevant to the claims and defenses to this action and that Plaintiff has substantial need of them, but recognize that access to the materials should be restricted.

The Plaintiff has also sought in discovery certain information and documents that are protected from disclosure by N.C. Gen. Stat. § 143B-903, and which may be disclosed by Court order. Plaintiff has further sought in discovery certain information and documents that constitute privileged personnel records under N.C. Gen. Stat. § 160A-168. Section 160A-168 defines the records protected by the statute and requires a Court order before such records may be released. In addition to the protection afforded personnel records under this North Carolina statute, personnel records also implicate privacy interests that merit protection by limiting access to them. Further, Defendant Riley has sought in discovery certain medical records of the Plaintiff that are protected from disclosure.

**IT IS HEREBY ORDERED THAT:**

1. **General Scope of the Agreement.** This Consent Protective Order shall govern certain documents and other materials produced in response to any discovery request, produced by the City of Raleigh pursuant to a subpoena *duces tecum* served by the Plaintiff, or other request for information by the Parties in this action, all information contained therein, and all copies, excerpts or summaries thereof, specifically including, but not limited to, answers to requests for admissions, answers to interrogatories, responses to requests for production of documents and documents produced in accordance therewith, documents produced by the City of Raleigh in

response to a subpoena *duces tecum* served by the Plaintiff, documents subpoenaed in connection with depositions, deposition testimony, and any deposition transcript or portion thereof as to which protection is sought in accordance with this Agreement. The following documents and/or information may be designated as “Confidential” pursuant to this Order: (a) personal information of the Plaintiff including, but not limited to, Social Security number, financial information and medical information; (b) personal information of the Defendants including, but not limited to: Social Security numbers, tax information, and health insurance/ health-related information; (c) personnel file information and records of Defendant Riley and Defendant Vigeant; (d) investigative materials held by the RPD concerning a traffic stop initiated on the night of April 2, 2014, which is the subject of this lawsuit; and (e) documents produced by the City of Raleigh pursuant to Plaintiff’s April 28, 2016, subpoena *duces tecum*.

2. **Redaction of Certain Information.** The Parties and the City of Raleigh shall be allowed to redact the following information from any documents provided pursuant to this Order: (a) Social Security numbers; (b) dates of birth, (c) financial account numbers, and (d) driver’s license numbers. In addition, the City of Raleigh shall be allowed to redact from any Police report that does not relate to the traffic stop or search initiated on April 2, 2014, the names, addresses, telephone numbers, employer information, State or federal identification numbers, of or related to any property owner, witness, victim, confidential informer, or suspect identified in those reports. Plaintiff is seeking personnel information for only those Defendants named in this action. The City of Raleigh, therefore, shall be allowed to redact personnel information relating to any other City of Raleigh employee. In all cases in which a redacted record is provided in this action, the redaction shall be clearly noted on the document provided.

3. **Designation as Confidential: Good Faith Requirement.** Any party and/or the City of Raleigh, producing or furnishing information of any nature to another party, to the Court, or at a deposition in connection with this litigation may designate documents or information as “Confidential,” in accordance with the procedures set forth herein. Such information could include a document or part thereof, interrogatory answer, response to request for admissions, deposition testimony, documents produced in response to Plaintiff’s subpoena *duces tecum* served on the City of Raleigh, excerpts and summaries of such information, or other materials as set forth in Paragraph 1 of this Agreement. Such designation shall be made at the time the information is produced or furnished, or at a later time as provided herein.

Neither the Parties or the City of Raleigh may designate information as “Confidential” without first determining in good faith that the information may be so designated as provided in this Order and as contemplated by Rule 26(c) of the Federal Rules of Civil Procedure.

4. **Procedure for Designating Information as Confidential.** The Parties and the City of Raleigh may designate “Confidential Materials” in the following manner:

a) In the case of documents or other written materials, by affixing to each page of every such document, at the time of production, the word “Confidential” by stamp or other method which will make the word conspicuous;

b) In the case of answers to interrogatories, designation shall be made by placing the word “Confidential” adjacent to or at the end of any answer deemed to contain confidential information. Alternatively, answers deemed to contain confidential information may be bound separately and marked with the word “Confidential”; and

c) In the case of depositions or other pretrial testimony in this action by the Parties or any of their officers or employees, by a statement to that effect on the record by

counsel for the party who claims that Confidential Materials are about to be or have been disclosed. Alternatively, a party may designate information disclosed at such deposition as Confidential Materials by informing all Parties in writing, within thirty (30) days of receipt of the transcript or other date as agreed upon by the Parties, of the specific pages and lines of the deposition transcript which are deemed Confidential. Each party shall attach a copy of such written statement to the face of the transcript and each copy thereof in its possession, custody, or control. All depositions shall be treated as Confidential for a period of thirty (30) days after a full and complete transcript of the deposition is available or other date as agreed upon by the Parties. Unless the Parties intend to designate all of the information contained within a particular document or deposition testimony as Confidential Materials, counsel for that party should indicate in a clear fashion the portion of the document or testimony which is intended to be designated as confidential.

5. **Restricted Use of Confidential Information.** The use of information designated as “Confidential” will be restricted as specifically indicated below:

a) Documents/information designated as “Confidential” pursuant to Paragraphs 1 through 4 of this Order shall be used solely for the purposes of this action and shall not be disclosed to any person except the following individuals:

(i) the Court (including the Clerk’s office, stenographic reports and videographers, and any special master or mediator appointed by the Court, engaged in such proceedings as are necessary to the preparation for trial and trial of this action);

(ii) counsel for the Parties, their staff members, their professional and para-professional employees, or other agents or other representatives of either party, as necessary to prepare this case for litigation;

(iii) any experts or service contractors (i.e., court reporters or outside photocopying or imaging services) associated by the Parties regarding this action, as well as the counsel for and/or representatives of, the City of Raleigh;

(iv) the Parties to this litigation;

(v) deponents, who may be shown Confidential Information in preparation for their deposition and during their deposition, but shall not be permitted to keep copies of said Confidential Information nor any portion of the deposition transcript reflecting the Confidential Information;

(vi) any potential witness as necessary to prepare this case for litigation; provided, that no such person shall be permitted to maintain a copy of any document designated as Confidential;

(vii) any other person or entity to whom the Court orders or allows disclosure after notice and opportunity for hearing; or

(viii) by mutual consent of the Parties.

b) Documents produced pursuant to this Order shall not be used for any purpose other than evidence in this litigation and may not be disclosed under any circumstances to anyone not connected with this action as a party, witness, counsel, consultant, staff person or Court personnel.

6. **Acknowledgment of Agreement.** All persons to whom Confidential Materials are disclosed pursuant to Paragraph 5 of this Order shall be bound by this Order. It shall be the responsibility of counsel for each party to this action to insure that persons authorized to receive Confidential Materials pursuant to Paragraph 5 of this Order have knowledge of the terms of this Order and agree to be bound by them. Any person other than Plaintiff and Defendants,

counsel of record, employees of counsel of record, the Court and its personnel, and Court reporters and their staff must execute the form attached hereto as Exhibit A prior to the disclosure of Confidential Materials, which shall be maintained in confidence by the counsel disclosing such information. Any persons breaching the provisions of this Order are subject to the contempt powers of this Court.

7. **Inadvertent Disclosure.** In the event a party inadvertently produces materials which should have been, but were not, marked “Confidential,” the party may designate such materials as “Confidential” by notifying counsel of the error and producing the documents again, with the “Confidential” designation, within twenty (20) days of discovery of the inadvertent production. The Parties will then treat these documents as if they had been marked “Confidential” when they were first produced, destroy any documents and copies not so marked, and certify as to such destruction.

8. **Use of Confidential Materials in this Case.** Nothing in this Agreement shall prevent or impair the use by a party of Confidential Materials as set forth in Paragraphs 1 through 4 of this Agreement in proceedings in this litigation, including motion papers, affidavits, briefs, other papers and depositions filed with the Court at any deposition, hearing, conference, or other proceeding prior to trial so long as confidentiality of such information is protected as provided herein. Nothing in this Agreement shall prevent or impair the use by a party of Confidential Materials as set forth in Paragraphs 1 through 4 of this Agreement at trial in accordance with any rules established by the Court.

9. **Restricted Access Documents.**

a) **Sealed Documents:** Each time a party seeks to file under seal confidential documents, things, and/or information, said party shall accompany the request with a motion to

seal and a supporting memorandum of law specifying: (a) the exact documents, things, and/or information, or portions thereof, for which filing under seal is requested; (b) where it is necessary for the Court to determine the source of the public's right to access before a request to seal may be evaluated, whether any such request to seal seeks to overcome the common law or the First Amendment presumption of access; (c) the specific qualities of the material at issue which justify sealing such material, taking into account the balance of competing interests in access; (d) the reasons why alternatives to sealing are inadequate; and (e) whether there is consent to the motion. Finally, in addition to the motion and supporting memorandum, said party must set out such findings in a proposed order to seal for the Court.

10. **Challenging Confidentiality.** Acceptance by a party of any information, document, or thing identified as "Confidential" by another party to this action pursuant to this Order shall not constitute a concession that the information, documents, or things are Confidential Materials. Counsel for the Parties shall serve written notice of any objections to specific designations upon the other party within twenty (20) days of receipt of such information, documents, or things. Counsel shall first attempt to resolve any disputes of confidentiality between themselves. If Counsel are unable to agree on any such issue, counsel seeking protection of a document must bring the issue before the Court within twenty (20) days of receipt of any written notice of any objections. No disclosure of such information shall occur pending resolution of any dispute under this paragraph.

11. **Right to Object.** Notwithstanding the foregoing provisions, this Order shall not prejudice the right of any party to object to discovery on other grounds. Any party may, upon reasonable notice to the opposing party's counsel, move for an order relieving it of the provisions of this Order for good cause shown. All Parties retain the right to apply to the Court

for an order affording additional protection to Confidential Materials as the circumstances may warrant. Nothing contained herein shall prevent a party from seeking modification to this Order.

12. **Disclosure.**

a) Nothing contained herein shall prevent a party from disclosing, revealing or using any documents, materials or other information which is already lawfully in the possession of that party or which that party lawfully obtains from any source other than the opposing party, and this Order shall not otherwise apply to such documents, materials or other information, except that either party may designate as Confidential any medical records received in discovery in this matter.

b) Nothing in this document shall prevent any party from producing any document or information in his, her, or its possession in response to a lawful subpoena or other compulsory process, provided that notice shall be given to the other party prior to the date that the party subpoenaed is required to respond to the subpoena or other compulsory process in which materials designated confidential are sought.

13. **Return of Confidential Information.** Confidential materials and copies shall be returned to the producing party or to the City of Raleigh within ninety days of the conclusion of this litigation (and any appeals). At the option of the producing party, destruction of such confidential materials and copies may be authorized instead. The party returning or destroying such document shall provide attestation as to such return or destruction. Provided, however, that counsel for either party may retain one copy of all documents marked Confidential for retention in their files only pursuant to applicable Bar rules and regulations.

14. **Modification of the Agreement.** In the event of further proceedings in this action, if any of the Parties hereto believe that this Agreement unreasonably impedes discovery to a party or the use of information discovered from a party for purposes of this litigation, or provides insufficient protection regarding discovery materials produced by a party, such party may serve notice upon the Parties and request the that Court modify this Agreement. A notice or request that relates to a document produced by the City of Raleigh shall also be served on counsel for the City of Raleigh.

15. **Protection of Copies.** All copies, extracts or summaries prepared from Confidential Materials produced hereunder, but excluding any materials which in the good faith judgment of counsel are work product materials, shall be subject to the same terms of this Agreement as the Confidential Materials from which such copies, extracts, or summaries were prepared, if properly designated.

16. **Notices.** Notice required under this Agreement shall be in writing and provided to the attorneys for the Parties listed below. Notice to the Parties shall be adequate if given solely to the Parties' counsel of record.

17. **Effective Date.** This Agreement shall be effectively immediately and shall survive the conclusion of this lawsuit.

**IT IS SO ORDERED.**

This the 16th day of June, 2016.



UNITED STATES DISTRICT COURT JUDGE

AGREED to this 16<sup>th</sup> day of June, 2016.

JACKSON LEWIS P.C.

BY: /s/ Patricia L. Holland  
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4850-1577-7064, v. 1

**EXHIBIT A**

IN THE UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF NORTH CAROLINA  
WESTERN DIVISION

CIVIL ACTION NO. 5:15-cv-665-FL

CHARLES FRAILS,	)
	)
Plaintiff,	)
	)
vs.	)
	)
DENNIS LYON RILEY, III, in his	)
individual capacity, and ERIC M.	)
VIGEANT, in his individual capacity,	)
	)
Defendants.	)

I, \_\_\_\_\_, declare as follows:

I acknowledge receipt of a copy of the Consent Protective Order dated \_\_\_\_\_, 2016, in Charles Frails v. Dennis Lyon Riley, III, and Eric M. Vigeant, which is pending in the United States District Court For the Eastern District of North Carolina, Western Division, Case No. 5:15-cv-665-FL, and agree that I:

- (1) understand the terms thereof, and agree to comply with and be bound by its provisions with respect to any information provided to me under the terms of this Consent Protective Order;
- (2) will not reveal any information provided to me under the terms of this Consent Protective Order to anyone other than such persons designated in Paragraph 5 of this Order; and
- (3) will utilize such confidential information solely for the purposes of this litigation.

I further understand that if I fail to comply with the terms of the Consent Protective Order, I may be subject to sanctions by the Court, and I consent to the jurisdiction of the above-referenced Court for such purpose.

I declare under penalty of perjury under the laws of the United States that the foregoing is true and correct.

DATED: \_\_\_\_\_, 2016.

SIGNATURE \_\_\_\_\_

PRINTED NAME \_\_\_\_\_

4844-9269-0222, v. 1